

## Message Text

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ACTION EUR-25

INFO OCT-01 ISO-00 EURE-00 ACDA-19 CIAE-00 PM-07 INR-10

L-03 NEA-10 NSAE-00 PA-04 RSC-01 PRS-01 SPC-03

USIA-15 TRSE-00 SAJ-01 H-03 NSC-10 SS-20 IO-14 OIC-04

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FM USMISSION NATO

TO AMEMBASSY VIENNA IMMEDIATE

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C O N F I D E N T I A L USNATO 5533

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: TEXT OF NOVEMBER 16 NAC DECISION ON INCLUSION OF  
ASSOCIATED MEASURES IN ALLIED FRAMEWORK PROPOSAL

VIENNA FOR USDEL MBFR

PLEASE COMMUNICATE THE FOLLOWING TO CHAIRMAN OF AD HOC GROUP:

BEGIN TEXT: IN RESPONSE TO A COUNCIL REQUEST OF 9 NOVEMBER 1973,  
THE SENIOR POLITICAL COMMITTEE HAS CONSIDERED HOW SPECIFIC A  
FRAMEWORK PROPOSAL SHOULD BE ON ASSOCIATED MEASURES I.E.  
STABILIZING MEASURES, VERIFICATION AND NON-CIRCUMVENTION.

2. THE COMMITTEE FOUND THAT IT WAS NOT POSSIBLE FOR THE  
ALLIES TO DEVELOP AND AGREE UPON DETAILED NEGOTIATING PROPOSALS,  
AS CALLED FOR IN PARAGRAPHS 23, 29, 30 AND 33 OF C-M(73)83 (FINAL),  
IN TIME FOR THE PRESENTATION OF A FRAMEWORK PROPOSAL. THEREFORE,  
THE FRAMEWORK PROPOSAL WOULD, QUITE APART FROM TACTICAL CONSID-  
ERATIONS, HAVE TO BE LIMITED TO RATHER GENERAL STATEMENTS ON  
THESE SUBJECTS. THESE GENERAL STATEMENTS IN THE FRAMEWORK  
PROPOSAL SHOULD BE SO WORDED AS NOT TO PREJUDGE EVENTUAL ALLIED  
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DECISIONS ON THE UNRESOLVED SUBSTANTIVE ISSUES. RESOLUTION OF  
THESE ISSUES IS OF COURSE MOST URGENT, AND THE APPROPRIATE NATO  
BODIES SHOULD COMPLETE THE RELEVANT WORK AT THE EARLIEST POSSIBLE  
DATE.

3. AGAINST THIS BACKGROUND THE AD HOC GROUP IN THEIR TASK OF DRAFTING A FRAMEWORK PROPOSAL SHOULD BE GUIDED BY THE FOLLOWING:

(I) THE FIRST MAJOR SECTION OF THE FRAMEWORK PROPOSAL SHOULD DEAL WITH STABILIZING MEASURES. IT SHOULD REFER TO THE NECESSITY OF INCLUDING SUCH ASSOCIATED MEASURES IN ANY MBFR AGREEMENT (IN ACCORDANCE WITH THE UNDERSTANDING RECORDED IN THE COMMUNIQUE OF 28TH JUNE). IT WOULD THUS REFLECT THE ALLIED VIEW THAT STABILIZING MEASURES SHOULD BE PART OF THE MBFR PROCESS AND THAT THE LEGITIMATE SECURITY INTERESTS OF THE FLANK COUNTRIES SHOULD BE FULLY PROTECTED IN ANY AGREEMENT REACHED, IN VIEW OF THE FACT THAT THE SECURITY OF THE ALLIANCE IS INDIVISIBLE. IT NEED NOT CHARACTERIZE THE STABILIZING MEASURES AS EITHER PRECEDING OR ACCOMPANYING REDUCTIONS, TAKING CARE NOT TO PREJUDGE THE FINAL POSITION OF ALLIES IN THIS REGARD. THE WORDING SHOULD NOT BE SUCH AS TO EXCLUDE THE POSSIBILITY OF SUBSEQUENT APPLICATION OF SUCH MEASURES TO FORCES IN SPECIFIED AREAS OUTSIDE THE NATO GUIDELINES AREA BEARING IN MIND THE CONSIDERATIONS CONTAINED IN PARAGRAPH 17 OF C-M(73)83 (FINAL).

(II) ON VERIFICATION A FRAMEWORK PROPOSAL NEED CONTAIN ONLY A BRIEF DESCRIPTION OF WHAT IS DESIRABLE FROM THE ALLIED POINT OF VIEW, E.G. THAT ANY MBFR AGREEMENT MUST CONTAIN APPROPRIATE VERIFICATION PROVISIONS, THE MODALITIES AND EXTENT OF WHICH SHOULD DEPEND ON THE CONTENT AND NATURE OF THE AGREEMENTS REACHED. IT SHOULD NOT USE WORDING WHICH WOULD EXCLUDE SUBSEQUENT PRESENTATION OF SPECIFIC PROPOSALS AS SET OUT IN PARAGRAPHS 33(A) AND (B) OF C-M(73)83(FINAL) AND SHOULD BEAR IN MIND PARAGRAPH 15 OF THAT DOCUMENT.

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(III) ON NON-CIRCUMVENTION A FRAMEWORK PROPOSAL SHOULD CONTAIN A GENERAL REFLECTION OF THE PHILOSOPHY SET OUT IN PARAGRAPH 31 OF C-M(73)83(FINAL) PREFERABLY AVOIDING REFERENCE TO ANY SPECIFIC TERRITORIES.  
END TEXT  
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